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# Spain's Constitution of 1978 with Amendments through 2011

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Source of constitutional authority
Motives for writing constitution

#### Preamble

The Spanish Nation, desiring to establish justice, liberty, and security, and to promote the wellbeing of all its members, in the exercise of its sovereignty, proclaims its will to:

Guarantee democratic coexistence within the Constitution and the laws, in accordance with a fair economic and social order.

Consolidate a State of Law which ensures the rule of law as the expression of the popular will.

Protect all Spaniards and peoples of Spain in the exercise of human rights, of their culture and traditions, languages and institutions.

Promote the progress of culture and of the economy to ensure a dignified quality of life for all.

Establish an advanced democratic society, and

Cooperate in the strengthening of peaceful relations and effective cooperation among all the peoples of the earth.

Therefore, the Cortes pass and the Spanish people ratifies the following.

## **PRELIMINARY TITLE**

#### Section 1

- 1. Spain is hereby established as a social and democratic State, subject to the rule of law, which advocates freedom, justice, equality and political pluralism as highest values of its legal system.
- **2.** National sovereignty belongs to the Spanish people, from whom all state powers emanate.
- 3. The political form of the Spanish State is the Parliamentary Monarchy.

#### Section 2

The Constitution is based on the indissoluble unity of the Spanish Nation, the common and indivisible homeland of all Spaniards; it recognizes and guarantees the right to selfgovernment of the nationalities and regions of which it is composed and the solidarity among them all.

#### Section 3

- **1.** Castilian is the official Spanish language of the State. All Spaniards have the duty to know it and the right to use it.
- **2.** The other Spanish languages shall also be official in the respective Self-governing Communities in accordance with their Statutes.
- **3.** The richness of the different linguistic modalities of Spain is a cultural heritage which shall be specially respected and protected.

#### Section 4

**1.** The flag of Spain consists of three horizontal stripes: red, yellow and red, the yellow strip being twice as wide as each red stripe.

• Type of government envisioned

Reference to fraternity/solidarity

Official or national languages

Official or national languages

Protection of language use

National flag

National capital

Restrictions on political parties
Right to form political parties

Right to join trade unions

**2.** The Statutes may recognize flags and ensigns of the Self-governing Communities. These shall be used together with the flag of Spain on their public buildings and in their official ceremonies.

#### Section 5

The capital of the State is the city of Madrid.

#### Section 6

Political parties are the expression of political pluralism, they contribute to the formation and expression of the will of the people and are an essential instrument for political participation. Their creation and the exercise of their activities are fre

#### Section 7

Trade unions and employers associations contribute to the defence and promotion of the economic and social interests which they represent. Their creation and the exercise of their activities shall be free in so far as they respect the Constitution and the

## Section 8

- 1. The mission of the Armed Forces, comprising the Army, the Navy and the Air Force, is to guarantee the sovereignty and independence of Spain and to defend its territorial integrity and the constitutional order.
- 2. The basic structure of military organization shall be regulated by an Organic Act in accordance with the principles of the present Constitution.

#### Section 9

- **1.** Citizens and public authorities are bound by the Constitution and all other legal previsions.
- 2. It is the responsibility of the public authorities to promote conditions ensuring that freedom and equality of individuals and of the groups to which they belong are real and effective, to remove the obstacles preventing or hindering their full enjoyment,
- **3.** The Constitution guarantees the principle of legality, the hierarchy of legal provisions, the publicity of legal statutes, the non-retroactivity of punitive provisions that are not favourable to or restrictive of individual rights, the certainty that the

## **PART I: Fundamental Rights and Duties**

## Section 10

- **1.** The dignity of the person, the inviolable rights which are inherent, the free development of the personality, the respect for the law and for the rights of others are the foundation of political order and social peace.
- **2.** Provisions relating to the fundamental rights and liberties recognized by the Constitution shall be construed in conformity with the Universal Declaration of Human Rights and international treaties and agreements thereon ratified by Spain.

• Duty to obey the constitution

General guarantee of equality

Right to development of personality
Human dignity
Inalienable rights

International human rights treaties

## **CHAPTER 1: Spaniards and Aliens**

## Section 11

- Right to renounce citizenship
  Conditions for revoking citizenship
  Requirements for naturalization
- Conditions for revoking citizenship
- Requirements for naturalization

1. Spanish nationality shall be acquired, retained and lost in accordance with the provisions of the law.

- 2. No person of Spanish birth may be deprived of his or her nationality.
- 3. The State may negotiate dual nationality treaties with Latin-American countries or with those which have had or which have special links with Spain. In these countries Spaniards may become naturalized without losing their nationality of origin, even if th

## Section 12

Spaniards come legally of age at eighteen years.

## Section 13

- 1. Aliens in Spain shall enjoy the public freedoms guaranteed by the present Part, under the terms to be laid down by treaties and the law.
- Only Spaniards shall have the rights recognized in section 23, except in cases 2. which may be established by treaty or by law concerning the right to vote and the right to be elected in municipal elections, and subject to the principle of reciprocity. (This
- Extradition shall be granted only in compliance with a treaty or with the law, on 3. reciprocal basis. No extradition can be granted for political crimes; but acts of terrorism shall not be regarded as such.
- The law shall lay down the terms under which citizens from other countries and 4. stateless persons may enjoy the right to asylum in Spain.

## CHAPTER 2: Rights and Freedoms

## Section 14

Spaniards are equal before the law and may not in any way be discriminated against on account of birth, race, sex, religion, opinion or any other personal or social condition or circumstance.

## **DIVISION 1: Fundamental Rights and Public Freedoms**

#### Section 15

Everyone has the right to life and to physical and moral integrity, and under no circumstances may be subjected to torture or to inhuman or degrading punishment or treatment. Death penalty is hereby abolished, except as provided for by military criminal I

## Section 16

1. Freedom of ideology, religion and worship of individuals and communities is guaranteed, with no other restriction on their expression than may be necessary to maintain public order as protected by law.

Extradition procedure

Protection of stateless persons

- General guarantee of equality
- Equality regardless of gender
  Equality regardless of social status

Prohibition of capital punishment
Prohibition of cruel treatment

- Equality regardless of race
  Equality regardless of religion

Freedom of religion

 Right to life Prohibition of torture Official religion

Right to counsel

Right to privacy

Protection from unjustified restraint

Regulation of evidence collection

- **2.** No one may be compelled to make statements regarding his or her ideology, religion or beliefs.
- **3.** No religion shall have a state character. The public authorities shall take into account the religious beliefs of Spanish society and shall consequently maintain appropriate cooperation relations with the Catholic Church and other confessions.

## Section 17

- 1. Every person has the right to freedom and security. No one may be deprived of his or her freedom except in accordance with the provisions of this section and in the cases and in the manner provided for by the law.
- 2. Preventive arrest may last no longer than the time strictly necessary in order to carry out the investigations aimed at establishing the events; in any case the person arrested must be set free or handed over to the judicial authorities within a maximum p
- **3.** Every person arrested must be informed immediately, and in a way understandable to him or her, of his or her rights and of the grounds for his or her arrest, and may not be compelled to make a statement. The arrested person shall be guaranteed the assista
- 4. An habeas corpus procedure shall be provided for by law in order to ensure the immediate handing over to the judicial authorities of any person illegally arrested. Likewise, the maximum period of provisional imprisonment shall be determined by law.

## Section 18

- **1.** The right to honour, to personal and family privacy and to the own image is guaranteed.
- 2. The home is inviolable. No entry or search may be made without the consent of the householder or a legal warrant, except in cases of flagrante delicto.
- **3.** Secrecy of communications is guaranteed, particularly regarding postal, telegraphic and telephonic communications, except in the event of a court order.
- **4.** The law shall restrict the use of data processing in order to guarantee the honour and personal and family privacy of citizens and the full exercise of their rights.

## Section 19

Spaniards have the right to freely choose their place of residence, and to freely move about within the national territory. Likewise, they have the right to freely enter and leave Spain subject to the conditions to be laid down by the law. This right may

## Section 20

- **1.** The following rights are recognized and protected:
  - **a.** the right to freely express and spread thoughts, ideas and opinions through words, in writing or by any other means of reproduction.
  - **b.** the right to literary, artistic, scientific and technical production and creation.
  - c. the right to academic freedom.

Freedom of movement

Freedom of expression
Freedom of press

Reference to art
Reference to science

Right to academic freedom

Spain 1978 (rev. 2011)

• Freedom of press

- State operation of the media
  Telecommunications
- Regulation of evidence collection
- Freedom of assembly

Freedom of association

Claim of universal suffrage

Right to counsel

- **d.** the right to freely communicate or receive truthful information by any means of dissemination whatsoever. The law shall regulate the right to the clause of conscience and professional secrecy in the exercise of these freedoms.
- **2.** The exercise of these rights may not be restricted by any form of prior censorship.
- **3.** The law shall regulate the organization and parliamentary control of the masscommunication means under the control of the State or any public agency and shall guarantee access to such means by the significant social and political groups, respecting the pl
- **4.** These freedoms are limited by respect for the rights recognized in this Part, by the legal provisions implementing it, and especially by the right to honour, to privacy, to the own image and to the protection of youth and childhood.
- 5. The seizure of publications, recordings and other means of information may only be carried out by means of a court order.

#### Section 21

- **1.** The right to peaceful unarmed assembly is granted. The exercise of this right shall not require prior authorization.
- 2. In the case of meetings in public places and of demonstrations, prior notification shall be given to the authorities, who can only forbid them when there are well founded grounds to expect a breach of public order, involving danger to persons or property.

#### Section 22

- **1.** The right of association is granted.
- **2.** Associations which pursue ends or use means legally defined as criminal offences are illegal.
- **3.** Associations set up on the basis of this section must be entered in a register for the sole purpose of public knowledge.
- 4. Associations may only be dissolved or have their activities suspended by virtue of a court order stating the reasons for it.
- 5. Secret and paramilitary associations are prohibited.

#### Section 23

- **1.** Citizens have the right to participate in public affairs, directly or through representatives freely elected in periodic elections by universal suffrage.
- **2.** They also have the right to accede under conditions of equality to public functions and positions, in accordance with the requirements laid down by the law.

#### Section 24

1. All persons have the right to obtain effective protection from the judges and the courts in the exercise of their rights and legitimate interests, and in no case may there be a lack of defense.

Right to counsel

- Right to course?
  Right to examine evidence/ witnesses
  Protection from self-incrimination
- Protection from self-incrimination
   Presumption of innocence in trials

Protection from ex post facto laws

- Right to public trial
- Right to speedy trial
- **2.** Likewise, all have the right to the ordinary judge predetermined by law; to defense and assistance by a lawyer; to be informed of the charges brought against them; to a public trial without undue delays and with full guarantees; to the use of evidence app

The law shall specify the cases in which, for reasons of family relationship or professional secrecy, it shall not be compulsory to make statements regarding allegedly criminal offences.

## Section 25

- **1.** No one may be convicted or sentenced for actions or omissions which when committed did not constitute a criminal offence, misdemeanour or administrative offence under the law then in force.
- 2. Punishments entailing imprisonment and security measures shall be aimed at reeducation and social rehabilitation and may not involve forced labour. The person sentenced to prison shall enjoy, during the imprisonment, the fundamental rights contained in th
- **3.** The Civil Administration may not impose penalties which directly or indirectly imply deprivation of freedom.

## Section 26

Courts of Honour are prohibited within the framework of the Civil Administration and of professional organizations.

## Section 27

- 1. Everyone has the right to education. Freedom of teaching is recognized.
- 2. Education shall aim at the full development of human personality with due respect for the democratic principles of coexistence and for basic rights and freedoms.
- **3.** The public authorities guarantee the right of parents to ensure that their children receive religious and moral instruction in accordance with their own convictions.
- 4. Elementary education is compulsory and free.
- **5.** The public authorities guarantee the right of all to education, through general education programming, with the effective participation of all sectors concerned and the setting-up of educational centres.
- **6.** The right of individuals and legal entities to set up educational centres is recognized, provided they respect constitutional principles.
- **7.** Teachers, parents and, when appropriate, pupils shall participate in the control and management of all centres supported by the Administration out of public funds, under the terms established by the law.
- **8.** The public authorities shall inspect and standardize the educational system in order to ensure compliance with the laws.
- **9.** The public authorities shall help the educational centres which meet the requirements established by the law.
- **10.** The autonomy of Universities is recognized, under the terms established by the law.

- Compulsory education
- Free education
  Access to higher education

• Right to join trade unions

• Right to strike

• Right of petition

- 1. All have the right to freely join a trade union. The law may restrict or except the exercise of this right in the Armed Forces or Institutes or other bodies subject to military discipline, and shall lay down the special conditions of its exercise by civil
- **2.** The right of workers to strike in defence of their interests is recognized. The law governing the exercise of this right shall establish the safeguards necessary to ensure the maintenance of essential public services.

## Section 29

- **1.** All Spaniards shall have the right to individual and collective petition, in writing, in the manner and subject to the consequences to be laid down by law.
- **2.** Members of the Armed Forces or Institutes or bodies subject to military discipline may only exercise this right individually and in accordance with statutory provisions relating to them.

## **DIVISION 2: Rights and Duties of Citizens**

## Section 30

- 1. Citizens have the right and the duty to defend Spain.
- **2.** The law shall determine the military obligations of Spaniards and shall regulate, with all due guarantees, conscientious objection as well as other grounds for exemption from compulsory military service; it may also, when appropriate, impose a community s
- **3.** A civilian service may be established with a view to accomplishing objectives of general interest.
- 4. The duties of citizens in the event of serious risk, catastrophe or public calamity may be regulated by law.

## Section 31

- **1.** Everyone shall contribute to sustain public expenditure according to their economic capacity, through a fair tax system based on the principles of equality and progressive taxation, which in no case shall be of a confiscatory scope.
- **2.** Public expenditure shall make an equitable allocation of public resources, and its programming and execution shall comply with criteria of efficiency and economy.
- **3.** Personal or property contributions for public purposes may only be imposed in accordance with the law.

## Section 32

- 1. Man and woman have the right to marry with full legal equality.
- 2. The law shall make provision for the forms of marriage, the age and capacity for concluding it, the rights and duties of the spouses, the grounds for separation and dissolution, and their effects.

## Section 33

Right to own property
Right to transfer property

Provision for matrimonial equality

1. The right to private property and inheritance is recognized.

• Duty to serve in the military

Duty to pay taxes

Right to marry

• Right to conscientious objection

- Protection from expropriation
- **2.** The social function of these rights shall determine the limits of their content in accordance with the law.
- **3.** No one may be deprived of his or her property and rights, except on justified grounds of public utility or social interest and with a proper compensation in accordance with the law.

- **1.** The right to set up foundations for purposes of general interest is recognized in accordance with the law.
- **2.** The provisions of subsections 2 and 4 of section 22 shall also be applicable to foundations.

## Section 35

- **1.** All Spaniards have the duty to work and the right to work, to the free choice of profession or trade, to advancement through work, and to a sufficient remuneration for the satisfaction of their needs and those of their families. Under no circumstances may
- 2. The law shall regulate a Workers' Statute.

#### Section 36

The law shall regulate the peculiarities of the legal status of Professional Associations and the exercise of degree professions. The internal structure and the functioning of Associations must be democratic.

## Section 37

- **1.** The law shall guarantee the right to collective labour bargaining between workers and employers' representatives, as well as the binding force of the agreements.
- 2. The right of workers and employers to adopt collective labour dispute measures is hereby recognized. The law regulating the exercise of this right shall, without prejudice to the restrictions which it may impose, include the guarantees necessary to ensure

## Section 38

Free enterprise is recognized within the framework of a market economy. The public authorities guarantee and protect its exercise and the safeguarding of productivity in accordance with the demands of the general economy and, as the case may be, of econom

## CHAPTER 3: Principles governing Economic and Social Policy

## Section 39

1. The public authorities ensure social, economic and legal protection of the family.

Right to choose occupation

Right to workRight to equal pay for work

Right to establish a business
Right to competitive marketplace

• Duty to work

Rights of children

Rights of children

Right to rest and leisure
Right to safe work environment

• State support for the unemployed

 Parents must provide their children, whether born within or outside wedlock, with assistance of every kind while they are still under age and in other circumstances in which the law so establishes.

2.

**4.** Children shall enjoy the protection provided for in the international agreements safeguarding their rights.

The public authorities likewise ensure full protection of children, who are equal before the law, regardless of their parentage, and of mothers, whatever their marital status. The law shall provide for the possibility of the investigation of

## Section 40

paternity.

- **1.** The public authorities shall promote favourable conditions for social and economic progress and for a more equitable distribution of regional and personal income within the framework of a policy of economic stability. They shall in particular carry out a
- 2. Likewise, the public authorities shall promote a policy guaranteeing professional training and retraining; they shall ensure labour safety and hygiene and shall provide for the need of rest by limiting the duration of working day, by periodic paid holiday

#### Section 41

The public authorities shall maintain a public Social Security system for all citizens guaranteeing adequate social assistance and benefits in situations of hardship, especially in case of unemployment. Supplementary assistance and benefits shall be optio

## Section 42

The State shall be especially concerned with safeguarding the economic and social rights of Spanish workers abroad, and shall direct its policy towards their return.

## Section 43

- 1. The right to health protection is recognized.
- 2. It is incumbent upon the public authorities to organize and watch over public health by means of preventive measures and the necessary benefits and services. The law shall establish the rights and duties of all in this respect.
- **3.** The public authorities shall foster health education, physical education and sports.

Likewise, they shall encourage the proper use of leisure time.

## Section 44

- **1.** The public authorities shall promote and watch over access to culture, to which all are entitled.
- **2.** The public authorities shall promote science and scientific and technical research for the benefit of the general interest.

## Section 45

• Protection of environment **1.** Everyone has the right to enjoy an environment suitable for the development of the person, as well as the duty to preserve it.

Right to health care

Reference to science

• Right to enjoy the benefits of science

Reference to fraternity/solidarity

Reference to art
Right to culture

• Right to shelter

#### Section 46

caused.

The public authorities shall guarantee the preservation and promote the enrichment of the historical, cultural and artistic heritage of the peoples of Spain and of the property of which it consists, regardless of their legal status and their ownership. Th

The public authorities shall watch over a rational use of all natural resources with a view to protecting and improving the quality of life and preserving and restoring the environment, by relying on an indispensable collective solidarity. For those who break the provisions contained in the foregoing paragraph,

criminal or, where applicable, administrative sanctions shall be imposed, under the terms established by the law, and they shall be obliged to repair the damage

#### Section 47

2.

3.

All Spaniards have the right to enjoy decent and adequate housing. The public authorities shall promote the necessary conditions and establish appropriate standards in order to make this right effective, regulating land use in accordance with the general

#### Section 48

The public authorities shall promote conditions for the free and effective participation of young people in political, social, economic and cultural development.

#### • State support for the disabled Section 49

The public authorities shall carry out a policy of preventive care, treatment, rehabilitation and integration of the physically, sensorially and mentally handicapped by giving them the specialized care they require, and affording them special protection  ${\rm f}$ 

#### • State support for the elderly Section 50

The public authorities shall guarantee, through adequate and periodically updated pensions, a sufficient income for citizens in old age. Likewise, and without prejudice to the obligations of the families, they shall promote their welfare through a system

#### Section 51

- Protection of consumers
- Protection of consumers
- 1. The public authorities shall guarantee the protection of consumers and users and shall, by means of effective measures, safeguard their safety, health and legitimate economic interests.
- **2.** The public authorities shall promote the information and education of consumers and users, foster their organizations, and hear them on those matters affecting their members, under the terms established by law.
- **3.** Within the framework of the provisions of the foregoing paragraphs, the law shall regulate domestic trade and the system of licensing commercial products.

## Section 52

The law shall regulate the professional organizations which contribute to the defence of their own economic interests. Their internal structure and their

functioning must be democratic.

## CHAPTER 4: Guarantee of Fundamental Rights and Freedoms

## Section 53

- 1. The rights and freedoms recognized in Chapter 2 of the present Part are binding on all public authorities. Only by an act which in any case must respect their essential content, could the exercise of such rights and freedoms be regulated, which shall be p
- **2.** Any citizen may assert a claim to protect the freedoms and rights recognized in section 14 and in division 1 of Chapter 2, by means of a preferential and summary procedure before the ordinary courts and, when appropriate, by lodging an individual appeal f
- **3.** Recognition, respect and protection of the principles recognized in Chapter 3 shall guide legislation, judicial practice and actions by the public authorities. They may only be invoked before the ordinary courts in accordance with the legal provisions imp

#### Section 54

An organic act shall regulate the institution of the Defender of the People (Defensor del Pueblo) as high commissioner of the Cortes Generales, appointed by them to defend the rights contained in this Part; for this purpose he or she may supervise the act

## **CHAPTER 5: Suspension of Rights and Freedoms**

Section 55

- 1. The rights recognized in sections 17 and 18, subsections 2 and 3, sections 19 and 20, subsection 1, paragraphs a) and d), and subsection 5; sections 21 and 28, subsection 2, and section 37, subsection 2, may be suspended when a state of emergency or siege
- 2. An organic act may determine the manner and the circumstances in which, on an individual basis and with the necessary participation of the courts and proper parliamentary control, the rights recognized in section 17, subsection 2, and 18, subsections 2 an

Unwarranted or abusive use of the powers recognized in the foregoing organic act shall give rise to criminal liability as a violation of the rights and freedoms recognized by the laws.

## PART II: The Crown

## Section 56

Name/structure of executive(s)
Foreign affairs representative

**1.** The King is the Head of State, the symbol of its unity and permanence. He arbitrates and moderates the regular functioning of the institutions, assumes the highest representation of the Spanish State in international relations, especially with the nations

Right to amparo

Ombudsman

Emergency provisions

• Head of state immunity

Head of state selection
Head of state replacement

• Eligibility for head of state

• Minimum age of head of state

Head of state removal
Head of state replacement

- **2.** His title is that of King of Spain, and he may use the other titles appertaining to the Crown.
- **3.** The person of the King is inviolable and shall not be held accountable. His acts shall always be countersigned in the manner established in section 64. Without such countersignature they shall not be valid, except as provided under section 65(2).

## Section 57

- 1. The Crown of Spain shall be inherited by the successors of H. M. Juan Carlos I de Borbón, the legitimate heir of the historic dynasty. Succession to the throne shall follow the regular order of primogeniture and representation, the first line always havin
- **2.** The Crown Prince, from his birth or from the time he acquires the claim, shall hold the title of Prince of Asturias and the other titles traditionally held by the heir to the Crown of Spain.
- **3.** Should all the lines designated by law become extinct, the Cortes Generales shall provide for succession to the Crown in the manner most suitable to the interests of Spain.
- 4. Those persons with a right of succession to the throne who marry against the express prohibition of the King and the Cortes Generales, shall be excluded from succession to the Crown, as shall their descendants.
- 5. Abdications and renunciations and any doubt in fact or in law that may arise in connection with the succession to the Crown shall be settled by an organic act.

## Section 58

The Queen consort, or the consort of the Queen, may not assume any constitutional functions, except in accordance with the provisions for the Regency.

## Section 59

- 1. In the event of the King being under age, the King's father or mother or, in default thereof, the oldest relative of legal age who is nearest in succession to the Crown, according to the order established in the Constitution, shall immediately assume the
- 2. If the King becomes unfit for the exercise of his authority, and this incapacity is recognized by the Cortes Generales, the Crown Prince shall immediately assume the Regency, if he is of age. If he is not, the procedure outlined in the foregoing paragraph
- **3.** If there is no person entitled to assume the Regency, it shall be appointed by the Cortes Generales and shall be composed of one, three or five persons.
- 4. In order to exercise the Regency, it is necessary to be Spaniard and legally of age.
- 5. The Regency shall be exercised by constitutional mandate, and always on behalf of the King.

## Section 60

- 1. The guardian of the King during his minority shall be the person appointed in the will of the deceased King, provided that he or she is of age and Spaniard by birth. If a guardian has not been appointed, the father or the mother shall be guardian, as long
- **2.** Exercise of the guardianship is also incompatible with the holding of any office or political representation.

- The King, on being proclaimed before the Cortes Generales, will swear to faithfully carry out his duties, to obey the Constitution and the laws and ensure that they are obeyed, and to respect the rights of citizens and the Self-governing Communities.
  - 2. The Crown Prince, on coming of age, and the Regent or Regents, on assuming office, will swear the same oath as well as that of loyalty to the King.

#### Section 62

It is incumbent upon the King:

- **a.** To sanction and promulgate the laws.
  - **b.** To summon and dissolve the Cortes Generales and to call for elections under the terms provided for in the Constitution.
  - c. To call for a referendum in the cases provided for in the Constitution.
  - **d.** To propose a candidate for President of the Government and, as the case may be, appoint him or her or remove him or her from office, as provided in the Constitution.
  - e. To appoint and dismiss members of the Government on the President of the Government's proposal.
  - **f.** To issue the decrees approved in the Council of Ministers, to confer civil and military positions and award honours and distinctions in conformity with the law.
  - **g.** To be informed of the affairs of State and, for this purpose, to preside over the meetings of the Council of Ministers whenever, he sees fit, at the President of the Government's request.
  - h. To exercise supreme command of the Armed Forces.
  - **i.** To exercise the right of clemency in accordance with the law, which may not authorize general pardons.
  - j. To exercise the High Patronage of the Royal Academies.

#### Section 63

- **1.** The King accredits ambassadors and other diplomatic representatives. Foreign representatives in Spain are accredited before him.
- **2.** It is incumbent upon the King to express the State's assent to international commitments through treaties, in conformity with the Constitution and the laws.
- **3.** It is incumbent upon the King, following authorization by the Cortes Generales, to declare war and to make peace.

## Duty to obey the constitution Oaths to abide by constitution

- Oaths to abide by constitution
- Head of state powers
- Approval of general legislation
- Dismissal of the legislature
- Referenda
- Head of government removal
  Head of government selection
- Cabinet removal
  Cabinet selection
- Head of state decree power
  Selection of active-duty commanders

Designation of commander in chief

• Power to pardon

Head of state powers

- Legal status of treaties
- Power to declare/approve war

• Approval of general legislation

- 1. The King's acts shall be countersigned by the President of the Government and, when appropriate, by the competent ministers. The nomination and appointment of the President of the Government and the dissolution provided for under section 99, shall be coun
- 2. The persons countersigning the King's acts shall be liable for them.

## Section 65

- **1.** The King receives an overall amount from the State Budget for the maintenance of his Family and Household and distributes it freely.
- **2.** The King freely appoints and dismisses civil and military members of his Household.

## PART III: The Cortes Generales

## **CHAPTER 1: Houses of Parliament**

## Section 66

- **1.** The Cortes Generales represent the Spanish people and shall consist of the Congress and the Senate.
- 2. The Cortes Generales exercise the legislative power of the State and adopt its Budget, control the action of the Government and have the other competences assigned by the Constitution.
- **3.** The Cortes Generales are inviolable.

## Section 67

- 1. No one may be a member of both Houses simultaneously, or be a representative in the Assembly of a Self-governing Community and a Member of Congress at the same time.
- **2.** Members of the Cortes Generales shall not be bound by any compulsory mandate.
- **3.** Meetings of members of Parliament which are held without having been called in the statutory manner, shall not be binding on the Houses, and members may not exercise their functions nor enjoy their privileges.

## Section 68

- 1. The Congress shall consist of a minimum of three hundred and a maximum of four hundred Members, elected by universal, free, equal, direct and secret suffrage, under the terms to be laid down by the law.
- 2. The electoral constituency is the province. The cities of Ceuta and Melilla shall be represented by one Member each. The total number of Members shall be distributed in accordance with the law, each constituency being allotted a minimum initial representa
- **3.** The election in each constituency shall be conducted on the basis of proportional representation.
- 4. The Congress is elected for four years. The term of office of Members thereof ends four years after their election or on the day on which the Congress is dissolved.

• Structure of legislative chamber(s)

• Legislative oversight of the executive

• Outside professions of legislators

Secret ballot
 Size of first chamber

- Size of first chamber
   Claim of universal suffrage
- Electoral districts

First chamber selection

• Term length for first chamber

Restrictions on voting

Scheduling of elections

- Structure of legislative chamber(s)
- Secret ballot
- Second chamber selection
  Claim of universal suffrage
- Claim of universal suffrage
- Electoral districts
  Second chamber selection
- Second chamber selection
- Second chamber selection
- Term length of second chamber
- Outside professions of legislators

• Restrictions on the armed forces

5. All Spaniards entitled to the full exercise of their political rights shall be electors and may be elected.

The law shall recognize and the State shall facilitate the exercise of the right of vote by Spaniards who are outside Spanish territory.

6. Elections shall take place between thirty and sixty days after the end of the previous term of office. The Congress so elected must be convened within twenty-five days following the holding of elections.

#### Section 69

- **1.** The Senate is the House of territorial representation.
- **2.** In each province, four Senators shall be elected by the voters thereof by universal, free, equal, direct and secret suffrage, under the terms to be laid down by an organic act.
- **3.** In the insular provinces, each island or group of islands with a Cabildo or insular Council shall be a constituency for the purpose of electing Senators; there shall be three Senators for each of the major islands --Gran Canaria, Mallorca and Tenerife-- a
- 4. The cities of Ceuta and Melilla shall elect two Senators each.
- **5.** The Self-governing Communities shall, in addition, appoint one Senator and a further Senator for every million inhabitants in their respective territories. The appointment shall be incumbent upon the Legislative Assembly or, in default thereof, upon the S
- 6. The Senate is elected for four years. The Senators' term of office shall end four years after their election or on the day on which the House is dissolved.

#### Section 70

- **1.** The Electoral Act shall establish grounds for ineligibility and incompatibility for Members of Congress and Senators, which shall in any case include those who are:
  - a. Members of the Constitutional Court.
  - **b.** High officers of the State Administration as laid down by law, with the exception of the members of the Government.
  - c. The Defender of the People.
  - d. Magistrates, Judges and Public Prosecutors when in office.
  - **e.** Professional soldiers and members of the Security and Police Forces and Corps in active service.
  - f. Members of the Electoral Commissions.
- **2.** The validity of the certificates of election and credentials of members of each House shall be subject to judicial control, under the terms to be laid down in the Electoral Act.

## Section 71

• Immunity of legislators

• Compensation of legislators

- Joint meetings of legislative chambers
   Leader of first chamber
- Leader of first champer
   Leader of second chamber

- Length of legislative sessions
- Extraordinary legislative sessions
- Joint meetings of legislative chambers
- First chamber reserved policy areas
  Second chamber reserved policy areas
- Legislative committees
- Standing committees
- Constitution amendment procedure
  Budget bills

- **1.** Members of Congress and Senators shall enjoy freedom of speech for opinions expressed in the exercise of their functions.
- 2. During their term of office, Members of Congress and Senators shall likewise enjoy freedom from arrest and may be arrested only in the event of flagrante delicto. They may be neither indicted nor tried without prior authorization of their respective House
- **3.** In criminal proceedings brought against Members of Congress and Senators, the competent court shall be the Criminal Section of the Supreme Court.
- **4.** Members of Congress and Senators shall receive a salary to be determined by the respective House.

## Section 72

- **1.** The Houses lay down their own Standing Orders, adopt their budgets autonomously and, by common agreement, regulate the Personnel Statute of the Cortes Generales. The Standing Orders and their reform shall be subject to a final vote over the whole text, wh
- 2. The Houses elect their respective Speakers and the other members of their Bureaus. Joint sittings shall be presided over by the Speaker of the Congress and shall be governed by the Standing Orders of the Cortes Generales approved by the overall majority o
- **3.** The Speakers of the Houses shall exercise on their behalf all administrative powers and disciplinary functions within its premises.

## Section 73

- **1.** The Houses shall meet annually for two ordinary periods of sessions: the first from September to December, and the second from February to June.
- 2. The Houses may meet in extraordinary sessions at the request of the Government, of the Permanent Deputation or of the overall majority of members of either of the two Houses. Extraordinary sessions must be convened with a specific agenda and shall be adjo

## Section 74

- **1.** The Houses shall meet in joint session in order to exercise the non-legislative powers expressly conferred upon the Cortes Generales by Part II.
- 2. The decisions of the Cortes Generales specified in sections 94(1), 145(2) and 158(2) shall be taken by a majority vote of each of the Houses. In the first case, the procedure shall be initiated by the Congress, and in the remaining two by the Senate. In a

## Section 75

- 1. The Houses shall convene in Plenary sittings and in Committees.
- 2. The Houses may delegate to Standing Legislative Committees the approval of Government or non-governmental bills. However, the Plenary sitting may at any time demand that any Government or non-governmental bill that has been so delegated be debated and vot
- **3.** Excluded from the provisions of the foregoing paragraph are constitutional reform, international affairs, organic and basic acts and the Budget.

• Legislative oversight of the executive

#### Section 76

- 1. The Congress and the Senate and, when appropriate, both Houses jointly, may appoint enquiry committees on any matter of public interest. Their conclusions shall not be binding on the Courts, nor shall they affect judicial decisions, but the results of inv
- **2.** It shall be compulsory to appear when summoned by the Houses. The law shall regulate penalties to be imposed for failure to comply with this obligation.

## Section 77

- **1.** The Houses may receive individual and collective petitions, always in writing; direct submission by citizens' demonstrations is prohibited.
- **2.** The Houses may refer such petitions to the Government. The Government shall provide an explanation regarding their content, when required to do so by the Houses.

## Section 78

- 1. In each House there shall be a Permanent Deputation (Diputación Permanente) consisting of a minimum of twenty-one members who shall represent the parliamentary groups in proportion to their numerical importance.
- **2.** The Permanent Deputation shall be presided over by the Speaker of the respective House and their functions shall be that provided in section 73, that of assuming the powers of the Houses in accordance with sections 86 and 116 in case that the latter have
- **3.** On the expiration of the term or in case of dissolution, the Permanent Deputations shall continue to exercise their functions until the constitution of the new Cortes Generales.
- **4.** When the House concerned meets, the Permanent Deputation shall report on the matters dealt with and on its decisions.

## Section 79

- **1.** In order to adopt agreements, the Houses must meet in statutory manner, with the majority of their members present.
- 2. In order to be valid, such agreements must be approved by the majority of the members present, without prejudice to the special majorities that may be required by the Constitution or the organic acts and those which are provided for by the Standing Orders
- **3.** The vote of Senators and Members of Congress shall be personal and may not be delegated.

#### Section 80

Plenary meetings of the Houses shall be public, except when otherwise decided by each House by overall majority, or in accordance with the Standing Orders.

• Standing committees

Right of petition

• Quorum for legislative sessions

• Public or private sessions

## **CHAPTER 2: Drafting of Bills**

#### Section 81

• Organic laws

- 1. Organic acts are those relating to the implementation of fundamental rights and public freedoms, those approving the Statutes of Autonomy and the general electoral system and other laws provided for in the Constitution.
- **2.** The approval, amendment or repeal of organic acts shall require the overall majority of the Members of Congress in a final vote on the bill as a whole.

## Section 82

- 1. The Cortes Generales may delegate to the Government the power to issue rules with the force of an act of the Parliament on specific matters not included in the foregoing section.
- 2. Legislative delegation must be granted by means of act of basic principles when its purpose is to draw up texts in sections, or by an ordinary act when it is a matter of consolidating several legal statutes into one.
- **3.** Legislative delegation must be expressly granted to the Government for a concrete matter and with a fixed time limit for its exercise. The delegation shall expire when the Government has made use of it through the publication of the corresponding regulati
- 4. Acts of basic principles shall define precisely the purpose and scope of legislative delegation, as well as the principles and criteria to be followed in its exercise.
- 5. Authorization for consolidating legal texts shall determine the legislative scope implicit in the delegation, specifying if it is restricted to the mere drafting of a single text or whether it includes regulating, clarifying and harmonizing the legal stat
- 6. The acts of delegation may provide for additional control devices in each case, without prejudice to the jurisdiction of the Courts.

## Section 83

The acts of basic principles may in no case:

- a. Authorize the modification of the act itself.
- **b.** Grant power to enact retroactive regulations.

## Section 84

In the event that a non-governmental bill or an amendment is contrary to a currently valid legislative delegation, the Government may oppose its processing. In this case, a nongovernmental bill may be submitted for the total or partial repeal of the deleg

## Section 85

Government provisions containing delegated legislation shall bear the title of "Legislative Decrees".

• Head of government decree power

- 1. In case of extraordinary and urgent need, the Government may issue temporary legislative provisions which shall take the form of decree-laws and which may not affect the legal system of the basic State institutions, the rights, duties and freedoms of the
- 2. Decree-laws must be immediately submitted for debate and voting by the entire Congress, which must be summoned for this purpose if not already in session, within thirty days of their promulgation. The Congress shall adopt an specific decision on their rat
- **3.** During the period referred to in the foregoing subsection, the Cortes may process them as Government bills by means of the urgency procedure.

#### Section 87

- **1.** Legislative initiative belongs to the Government, the Congress and the Senate, in accordance with the Constitution and the Standing Orders of the Houses.
- 2. The Assemblies of Self-governing Communities may request the Government to adopt a bill or may refer a non-governmental bill to the Bureau of Congress and delegate a maximum of three Assembly members to defend it.
- **3.** An organic act shall lay down the manner and the requirements of the popular initiative for submission of non-governmental bills. In any case, no less than 500.000 authenticated signatures shall be required. This initiative shall not be allowed on matters

## Section 88

Government bills shall be approved by the Council of Ministers which shall refer them to the Congress, attaching a statement setting forth the necessary grounds and facts to reach a decision thereon.

## Section 89

- 1. The reading of non-governmental bills shall be regulated by the Standing Orders of the Houses in such a way that the priority attached to Government bills shall not prevent the exercise of the right to propose legislation under the terms laid down in sect
- 2. Non-governmental bills which, in accordance with section 87, are taken under consideration in the Senate, shall be referred to the Congress for reading.

## Section 90

- **1.** An organic act shall lay down the terms and procedures for the different kinds of referendum provided for in this Constitution.
- **2.** Within two months after receiving the text, the Senate may, by a message stating the reasons for it, adopt a veto or approve amendments thereto. The veto must be adopted by overall majority. The bill may not be submitted to the King for assent unless, in
- **3.** The period of two months allowed to the Senate for vetoing or amending a bill shall be reduced to twenty calendar days for bills declared by the Government or by the Congress to be urgent.

Legislative initiatives by citizens

Initiation of general legislation

• Referenda

• Approval of general legislation

• Referenda

#### Section 91

The King shall, within a period of fifteen days, give his assent to bills drafted by the Cortes Generales, and shall promulgate them and order their publication forthwith.

#### Section 92

- **1.** Political decisions of special importance may be submitted to all citizens in a consultative referendum.
- **2.** The referendum shall be called by the King on the President of the Government's proposal after previous authorization by the Congress.
- **3.** An organic act shall lay down the terms and procedures for the different kinds of referendum provided for in this Constitution.

## **CHAPTER 3: International Treaties**

#### Section 93

Authorization may be granted by an organic act for concluding treaties by which powers derived from the Constitution shall be transferred to an international organization or institution. It is incumbent on the Cortes Generales or the Government, as the ca

#### Section 94

- 1. The giving of the consent of the State to enter any commitment by means of treaty or agreement, shall require prior authorization of the Cortes Generales in the following cases:
  - **a.** Treaties of a political nature.
  - b. Treaties or agreements of a military nature.
  - c. Treaties or agreements affecting the territorial integrity of the State or the fundamental rights and duties established under Part 1.
  - **d.** Treaties or agreements which imply financial liabilities for the Public Treasury.
  - e. Treaties or agreements which involve amendment or repeal of some law or require legislative measures for their execution.
  - **2.** The Congress and the Senate shall be informed forthwith of the conclusion of any other treaties or agreements.

## Section 95

- **1.** The conclusion of an international treaty containing stipulations contrary to the Constitution shall require prior constitutional amendment.
- **2.** The Government or either House may request the Constitutional Court to declare whether or not such a contradiction exists.

Treaty ratification

International organizations
Treaty ratification

Legal status of treaties

Spain 1978 (rev. 2011)

- International law
  Legal status of treaties
- Treaty ratification
- Establishment of cabinet/ministers
  Powers of cabinet
- Establishment of cabinet/ministers
- Deputy executive
   Name/structure of executive(s)
- Head of government powers

- Head of government selection
- Head of government term length

• Dismissal of the legislature

- 1. Validly concluded international treaties, once officially published in Spain, shall be part of the internal legal system. Their provisions may only be repealed, amended or suspended in the manner provided for in the treaties themselves or in accordance wi
- **2.** The procedure provided for in section 94 for entering into international treaties and agreements shall be used for denouncing them.

## **PART IV: Government and Administration**

## Section 97

The Government shall conduct domestic and foreign policy, civil and military administration and the defence of the State. It exercises executive authority and the power of statutory regulations in accordance with the Constitution and the laws.

## Section 98

- **1.** The Government shall consist of the President, Vice-Presidents, when appropriate, Ministers and other members as may be created by law.
- **2.** The President shall direct the Governments' action and coordinate the functions of the other members thereof, without prejudice to the competence and direct responsibility of the latter in the discharge of their duties.
- **3.** Members of the Government may not perform representative functions other than those derived from their parliamentary mandate, nor any other public function not deriving from their office, nor engage in any professional or commercial activity whatsoever.
- **4.** The status and incompatibilities of members of the Government shall be laid down by law.

#### Section 99

- **1.** After each renewal of the Congress and in the other cases provided for under the Constitution, the King shall, after consultation with the representatives appointed by the political groups with parliamentary representation, and through the Speaker of the
- **2.** The candidate nominated in accordance with the provisions of the foregoing subsection shall submit to the Congress the political programme of the Government he or she intends to form and shall seek the confidence of the House.
- **3.** If the Congress, by vote of the overall majority of its members, grants to said candidate its confidence, the King shall appoint him or her President. If overall majority is not obtained, the same proposal shall be submitted for a fresh vote forty-eight h
- **4.** If, after this vote, confidence for the investiture has not been obtained, successive proposals shall be voted upon in the manner provided for in the foregoing paragraphs.
- 5. If within two months of the first vote for investiture no candidate has obtained the confidence of the Congress, the King shall dissolve both Houses and call for new elections, with the countersignature of the Speaker of the Congress.

Cabinet selection

Cabinet removal

#### Section 100

The other members of the Government shall be appointed and dismissed by the King at the President's proposal.

## Section 101

**1.** The Government shall resign after the holding of general elections, in the event of loss of parliamentary confidence as provided in the Constitution, or on the resignation or death of the President.

**2.** The outgoing Government shall continue as acting body until the new Government takes office.

## Section 102

- **1.** The President and other members of the Government shall be held criminally liable, should the occasion arise, before the Criminal Section of the Supreme Court.
- 2. If the charge were treason or any offence against the security of the State committed in the discharge of office, it may only be brought against them on the initiative of one quarter of Members of Congress and with the approval of the overall majority the
- **3.** The Royal prerogative of pardon shall not apply any of the cases provided for under the present section.

## Section 103

- 1. The Public Administration shall serve the general interest in a spirit of objectivity and shall act in accordance with the principles of efficiency, hierarchy, decentralization, deconcentration and coordination, and in full subordination to the law.
- **2.** The organs of State Administration are set up, directed and coordinated in accordance with the law.
- **3.** The law shall lay down the status of civil servants, the entry into the civil service in accordance with the principles of merit and ability, the special features of the exercise of their right to union membership, the system of incompatibilities and the

## Section 104

- 1. The Security Forces and Corps serving under the Government shall have the duty to protect the free exercise of rights and freedoms and to guarantee the safety of citizens.
- **2.** An organic act shall specify the duties, basic principles of action and statutes of the Security Forces and Corps.

## Section 105

The law shall make provision for:

**a.** The hearing of citizens, directly, or through the organizations and associations recognized by the law, in the process of drawing up the administrative provisions which affect them.

• Head of government immunity

• Civil service recruitment

• Right to information

• Right to information	<b>b.</b> The access of citizens to administrative files and records, except to the extent that they may concern the security and defence of the State, the investigation of crimes and the privacy of persons.
	<b>c.</b> The procedures for the taking of administrative action, with due safeguards for the hearing of interested parties when appropriate.
	Section 106
	<b>1.</b> The Courts shall check the power to issue regulations and ensure that the rule of law prevails in administrative action, and that the latter is subordinated to the ends which justify it.
	2. Private individuals shall, under the terms laid down by law, be entitled to compensation for any harm they may suffer in any of their property and rights, except in cases of force majeure, whenever such harm is the result of the operation of public servic
• Advisory bodies to the head of state	Section 107
	The Council of State is the supreme consultative body of the Government. An organic act shall make provision for its membership and its terms of reference.
	PART V: Relations between the Government and the Cortes Generales
• Cabinet removal • Legislative oversight of the executive	Section 108
	The Government is jointly accountable before the Congress for its conduct of political business.
• Legislative oversight of the executive	Section 109
	The Houses and their Committees may, through their respective Speaker, request any kind of information and help they may need from the Government and Government Departments and from any authorities of the State and Selfgoverning Communities.
	Section 110
• Legislative oversight of the executive	<b>1.</b> The Houses and their Committees may summon members of the Government.
	2. Members of the Government are entitled to attend meetings of the Houses and their Committees and to be heard in them and may request that officials from their Departments are allowed to report to them.
	Section 111
• Legislative oversight of the executive	<b>1.</b> The Government and each of its members are subject to interpellations and questions put to them in the Houses. The Standing Orders shall set aside a

2. Any interpellation may give rise to a motion in which the House states its position.

minimum weekly time for this type of debate.

The President of the Government, after deliberation by the Council of Ministers, may ask the Congress for a vote of confidence in favour of his or her programme or of a general policy statement. Confidence shall be deemed to have been obtained when a sing

Cabinet removal Head of government removal

Limits on removing head of government

## Section 113

- **1.** The Congress may require political responsibility from the Government by adopting a motion of censure by overall majority of its Members.
- 2. The motion of censure must be proposed by at least one tenth of the Members of Congress and shall include a candidate for the office of the Presidency of the Government.
- **3.** The motion of censure may not be voted until five days after it has been submitted. During the first two days of this period, alternative motions may be submitted.
- 4. If the motion of censure is not adopted by the Congress, its signatories may not submit another during the same period of sessions.

## Section 114

- **1.** If the Congress withholds its confidence from the Government, the latter shall submit its resignation to the King, whereafter the President of the Government shall be nominated in accordance with the provisions of section 99.
- **2.** If the Congress adopts a motion of censure, the Government shall submit its resignation to the King, and the candidate proposed in the motion of censure shall be deemed to have the confidence of the House for the purposes provided in section 99. The King

## Section 115

- 1. The President of the Government, after deliberation by the Council of Ministers, and under his or her sole responsibility, may propose the dissolution of the Congress, the Senate or the Cortes Generales, which shall be proclaimed by the King. The decree o
- **2.** The proposal for dissolution may not be submitted while a motion of censure is pending.
- **3.** There shall be no further dissolution until a year has elapsed since the previous one, except as provided for in section 99, subsection 5.

## Section 116

- **1.** An organic act shall make provision for the states of alarm, emergency and siege (martial law) and the powers and restrictions attached to each of them.
- 2. A state of alarm shall be proclaimed by the Government, by means of a decree agreed in Council of Ministers, for a maximum period of fifteen days. The Congress shall be informed and must meet immediately, and without its authorization the said period may
- **3.** A state of emergency shall be proclaimed by the Government by decree agreed in Council of Ministers, after prior authorization by the Congress. The authorization for and proclamation of a state of emergency must specifically state the effects thereof, the

• Dismissal of the legislature

Cabinet removal

Head of government removal

Head of government replacement

Emergency provisions

- 4. A state of siege (martial law) shall be proclaimed by overall majority of Congress solely on the Government's proposal. Congress shall determine its territorial extension, duration and terms.
- 5. The Congress may not be dissolved while any of the states referred to in the present section remains in force, and if the Houses are not in session, they shall be automatically convened. Their functioning, as well as that of the other constitutional State

If, in the event that the Congress has been dissolved or its term has expired, a situation giving rise to any of these states should occur, the powers of the Congress shall be assumed by its Permanent Deputation.

**6.** Proclamation of states of alarm, emergency and siege shall not affect the principle of liability of the Government or its agents as recognized in the Constitution and the laws.

## **PART VI: Judicial Power**

## Section 117

Judicial independence

Supreme/ordinary court judge removal

- 1. Justice emanates from the people and is administered on behalf of the King by judges and magistrates members of the Judicial Power who shall be independent, shall have fixity of tenure, shall be accountable for their acts and subject only to the rule of I
- **2.** Judges and magistrates may only be dismissed, suspended, transferred or retired on the grounds and subject to the safeguards provided for by the law.
- **3.** The exercise of judicial authority in any kind of action, both in ruling and having judgments executed, is vested exclusively in the courts and tribunals laid down by the law, in accordance with the rules of jurisdiction and procedure which may be establi
- 4. Judges and courts shall not exercise any powers other than those indicated in the foregoing subsection and those which are expressly allocated to them by law as a guarantee of any right.
- 5. The principle of jurisdictional unity is the basis of the organization and operation of the courts. The law shall make provision for the exercise of military jurisdiction strictly within military framework and in cases of state of siege (martial law), in
- 6. Courts of exception are prohibited.

## Section 118

It is compulsory to comply with sentences and other final resolutions of judges and courts, as well as to pay them such assistance as they may require in the course of trials and for the execution of judgments.

## Section 119

Justice shall be free when thus provided for by law, and shall in any case be so in respect of those who have insufficient means to sue in court.

## Section 120

Right to public trial

- **1.** Judicial proceedings shall be public, with the exceptions contemplated in the laws on procedure.
- 2. Proceedings shall be predominantly oral, especially in criminal cases.

**3.** Judgments shall always specify the grounds therefore, and they shall be delivered in a public hearing.

• Protection from false imprisonment Se

Section 121

Damages caused by judicial error as well as those arising from irregularities in the administration of justice shall give rise to a right to compensation by the State, in accordance with the law.

## Section 122

- **1.** The Organic Act of the Judicial Power shall make provision for the setting up, operation and internal administration of courts and tribunals as well as for the legal status of professional judges and magistrates, who shall form a single body, and of the s
- **2.** The General Council of the Judicial Power is its governing body. An organic act shall lay down its status and the system of incompatibilities applicable to its members and their functions, especially in connection with appointments, promotions, inspection
- **3.** The General Council of the Judicial Power shall consist of the President of the Supreme Court, who shall preside it, and of twenty members appointed by the King for a five-year period, of which twelve shall be judges and magistrates of all judicial catego

## Section 123

- **1.** The Supreme Court, with jurisdiction over the whole of Spain, is the highest judicial body in all branches of justice, except with regard to provisions concerning constitutional guarantees.
- **2.** The President of the Supreme Court shall be appointed by the King, on the General Council of the Judicial Power proposal in the manner to be laid down by the law.

## Section 124

- 1. The Office of Public Prosecutor, without prejudice to functions entrusted to other bodies, has the task of promoting the operation of justice in the defence of the rule of law, of citizens' rights and of the public interest as safeguarded by the law, whet
- **2.** The Office of Public Prosecutor shall discharge its duties through its own bodies in accordance with the principles of unity of operation and hierarchical subordination, subject in all cases to the principles of the rule of law and of impartiality.
- **3.** The organic statute of the Office of the Public Prosecutor shall be laid down by law.
- **4.** The State's Public Prosecutor shall be appointed by the King on the Government's proposal after consultation with the General Council of the Judicial Power.

## Section 125

Citizens may engage in popular action and take part in the administration of justice through the institution of the jury, in the manner and with respect to those criminal trials as may be determined by law, as well as in customary and traditional courts.

Establishment of judicial council

Establishment of judicial council

Structure of the courts

Supreme court selection

Attorney general

Attorney general

The judicial police shall report to the judges, the courts and the Public Prosecutor when discharging their duties of crime investigation and the discovery and arrest of offenders, under the terms to be laid down by the law.

## Section 127

- 1. Judges and magistrates as well as public prosecutors, whilst actively in office, may not hold other public office nor belong to political parties or unions. The law shall make provision for the system and methods of professional association for judges, ma
- **2.** The law shall make provision for the system of incompatibilities for members of the Judicial Power, which must ensure their total independence.

## **PART VII: Economy and Finance**

## Section 128

- **1.** The entire wealth of the country in its different forms, irrespective of ownership, shall be subordinated to the general interest.
- 2. Public initiative in economic activity is recognized. Essential resources or services may be reserved by law to the public sector especially in the case of monopolies. Likewise, State intervention in companies may be imposed when the public interest so de

## Section 129

- **1.** The law shall establish the forms of participation of the persons concerned in Social Security and in the activities of those public bodies whose operation directly affects quality of life or general welfare.
- **2.** The public authorities shall efficiently promote the various forms of participation in the enterprise and shall encourage cooperative societies by means of appropriate legislation.

They shall also establish means to facilitate access by workers to ownership of the means of production.

## Section 130

- 1. The public authorities shall promote the modernization and development of all economic sectors and, in particular, of agriculture, livestock raising, fishing and handicrafts, in order to bring the standard of living of all Spaniards up to the same level.
- 2. For the same purpose, special treatment shall be given to mountain areas.

## Section 131

Economic plans

• Right to reasonable standard of living

1. The State shall be empowered to plan general economic activity by an act in order to meet collective needs, to balance and harmonize regional and sectorial development and to stimulate the growth of income and wealth and their more equitable distribution.

2. The Government shall draft planning projects in accordance with forecasts supplied by Self-governing Communities and with the advice and cooperation of unions and other professional, employers' and financial organizations. A council shall be set up for th

## Section 132

- **1.** The law shall lay down the rules governing public and communal property, on the basis that it shall be inalienable, exempt from prescription and cannot be attached under any circumstances, and it shall also provide for the case of disaffectation from publ
- **2.** The goods of the State's public property shall be that established by law and shall, in any case, include the foreshore beaches, territorial waters and the natural resources of the exclusive economic zone and the continental shelf.
- **3.** The State's Domain and the National Heritage, as well as their administration, protection and preservation, shall be regulated by law.

## Section 133

- **1.** The primary power to raise taxes is vested exclusively in the State by means of law.
- 2. Self-governing Communities and local Corporations may impose and levy taxes, in accordance with the Constitution and the laws.
- 3. Any fiscal benefit affecting State taxes must be established by virtue of law.
- **4.** Public Administrations may only contract financial liabilities and incur expenditures in accordance with the law.

#### Section 134

- **1.** It is incumbent upon the Government to draft the State Budget and upon the Cortes Generales to examine, amend and adopt it.
- **2.** The State Budget shall be drafted annually and shall include the entire expenditure and income of the State public sector and a specific mention shall be made of the amount of the fiscal benefits affecting State taxes.
- **3.** The Government must submit the draft State Budget to the Congress at least three months before the expiration of that of the previous year.
- 4. If the Budget Bill is not passed before the first day of the corresponding financial year, the Budget of the previous financial year shall be automatically extended until the new one is approved.
- 5. Once the Budget Bill has been adopted, the Government may submit bills involving increases in public expenditure or decreases in the revenue corresponding to the same financial year.
- **6.** Any non-governmental bill or amendment which involves an increase in appropriations or a decrease in budget revenue shall require previous approval by the Government before its passage.
- 7. The Budget Act may not establish new taxes. It may modify them, wherever a tax law of a substantive nature so provides.

#### Section 135

1. All public administrations will conform to the principle of budgetary stability.

Budget bills

Balanced budget
Budget bills

**2.** The State and the Self-governing Communities may not incur a structural deficit that exceeds the limits established by the European Union for their member states.

An Organic Act shall determine the maximum structural deficit the state and the Self-governing Communities may have, in relation to its gross domestic product. Local authorities must submit a balanced budget.

**3.** The State and the Self-governing Communities must be authorized by Act in order to issue Public Debt bonds or to contract loans.

Loans to meet payment on the interest and capital of the State's Public Debt shall always be deemed to be included in budget expenditure and their payment shall have absolute priority. These appropriations may not be subject to amendment or modification a

The volume of public debt of all the public administrations in relation to the State' gross domestic product may not exceed the benchmark laid down by the Treaty on the Functioning of the European Union.

- 4. The limits of the structural deficit and public debt volume may be exceeded only in case of natural disasters, economic recession or extraordinary emergency situations that are beyond the control of the State and significantly impair either the financial
- **5.** An Organic Act shall develop the principles referred to in this article, as well as participation in the respective procedures of the organs of institutional coordination between government fiscal policy and financial support. In any case, the Organic Act
  - **a.** The distribution of the limits of deficit and debt among the different public administrations, the exceptional circumstances to overcome them and the manner and time in which to correct the deviations on each other.
  - b. The methodology and procedure for calculating the structural deficit.
  - **c.** The responsibility of each public administration in case of breach of budgetary stability objectives.
- 6. The Self-governing Communities, in accordance with their respective laws and within the limits referred to in this article, shall take the appropriate procedures for effective implementation of the principle of stability in their rules and budgetary decis

## Section 136

**1.** The Auditing Court is the supreme body charged with auditing the State's accounts and financial management, as well as those of the public sector.

It shall be directly accountable to the Cortes Generales and shall discharge its duties by delegation of the same when examining and verifying the General State Accounts.

2. The State Accounts and those of the State's public sector shall be submitted to the Auditing Court and shall be audited by the latter.

The Auditing Court, without prejudice to its own jurisdiction, shall send an annual report to the Cortes Generales informing them, where applicable, of any infringements that may, in its opinion, have been committed, or any liabilities that may have been

**3.** Members of the Auditing Court shall enjoy the same independence and fixity of tenure and shall be subject to the same incompatibilities as judges.

**4.** An organic act shall make provision for membership, organization and duties of the Auditing Court.

## PART VIII: Territorial Organization of the State

## **CHAPTER 1: General Principles**

Subsidiary unit government

#### Section 137

The State is organized territorially into municipalities, provinces and the Selfgoverning Communities that may be constituted. All these bodies shall enjoy selfgovernment for the management of their respective interests.

## Section 138

- 1. The State guarantees the effective implementation of the principle of solidarity proclaimed in section 2 of the Constitution, by endeavouring to establish a fair and adequate economic balance between the different areas of the Spanish territory and taking
- 2. Differences between Statutes of the different Self-governing Communities may in no case imply economic or social privileges.

## Section 139

- **1.** All Spaniards have the same rights and obligations in any part of the State territory.
- **2.** No authority may adopt measures which directly or indirectly hinder freedom of movement and settlement of persons and free movement of goods throughout the Spanish territory.

## **CHAPTER 2: Local Government**

## Section 140

The Constitution guarantees the autonomy of municipalities. These shall enjoy full legal personality. Their government and administration shall be vested in their Town Councils, consisting of Mayors and councillors. Councillors shall be elected by residen

## Section 141

- **1.** The province is a local entity, with its own legal personality, arising from the grouping of municipalities, and a territorial division designed to carry out the activities of the State. Any alteration of provincial boundaries must be approved by the Cort
- **2.** The government and autonomous administration of the provinces shall be entrusted to Provincial Councils (Diputaciones) or other Corporations that must be representative in character.
- 3. Groups of municipalities other than provinces may be formed.
- 4. In the archipelagos, each island shall also have its own administration in the form of Cabildo or Insular Council.

Reference to fraternity/solidarity

Municipal government

Local treasuries must have sufficient funds available in order to perform the tasks assigned by law to the respective Corporations, and shall mainly be financed by their own taxation as well as by their share of State taxes and those of Selfgoverning Comm

**CHAPTER 3: Self-governing Communities** 

## Section 143

- 1. In the exercise of the right to self-government recognized in section 2 of the Constitution, ordering provinces with common historic, cultural and economic characteristics, insular territories and provinces with a historic regional status may accede to se
- **2.** The right to initiate the process towards self-government lies with all the Provincial councils concerned or with the corresponding inter-island body and with two thirds of the municipalities whose population represents at least the majority of the electo
- **3.** If this initiative is not successful, it may be repeated only after five years have elapsed.

#### Section 144

The Cortes Generales may, in the national interest, and by an organic act:

- **a.** Authorize the setting-up of a Self-governing Community, where its territory does not exceed that of a province and does not possess the characteristics outlined in section 143, paragraph 1.
- **b.** Authorize or grant, as the case may be, a Statute of Autonomy to territories which are not integrated into the provincial organization.
- c. Take over the initiative of the local Corporations referred to in section 143, paragraph 2.

#### Section 145

- **1.** Under no circumstances shall a federation of Self-governing Communities be allowed.
- 2. Statutes of Autonomy may provide for the circumstances, requirements and terms under which Self-governing Communities may reach agreements among themselves for the management and rendering of services in matters pertaining to them, as well as for the natu

## Section 146

The draft Statute of Autonomy shall be drawn up by an assembly consisting of members of the Provincial Council or inter-island body of the provinces concerned, and the respective Members of Congress and Senators elected in them, and shall be sent to the C

Subsidiary unit government

- 1. Within the terms of the present Constitution, Statutes of Autonomy shall be the basic institutional rule of each Self-governing Community and the State shall recognize and protect them as an integral part of its legal system.
- 2. The Statutes of Autonomy must contain:
  - a. The name of the Community which best corresponds to its historic identity.
  - b. Its territorial boundaries.
  - c. The name, organization and seat of its own autonomous institutions.
  - **d.** The powers assumed within the framework laid down by the Constitution and the basic rules for the transfer of the corresponding services.
- **3.** Amendment of Statutes of Autonomy shall conform to the procedure established therein and shall in any case require approval of the Cortes Generales through an organic act.

#### Section 148

- **1.** The Self-governing Communities may assume competences over the following matters:
  - **1**. Organization of their institutions of self-government.
  - **2**. Changes in municipal boundaries within their territory and, in general, functions appertaining to the State Administration regarding local Corporations, whose transfer may be authorized by legislation on local government.
  - 32. Town and country planning and housing.
  - **4**. Public works of interest to the Self-governing Community, within its own territory.
  - **5**<sup>[2]</sup>. Railways and roads whose routes lie exclusively within the territory of the Selfgoverning Community and transport by the above means or by cable fulfilling the same conditions.
  - **6**. Ports of haven, recreational ports and airports and, in general, those which are not engaged in commercial activities.
  - **7**. Agriculture and livestock raising, in accordance with general economic planning.
  - 82. Woodlands and forestry.
  - **9**. Management of environmental protection.

• Protection of environment
- **10**. Planning, construction and exploitation of hydraulic projects, canals and irrigation of interest to the Self-governing Community; mineral and thermal waters.
- **11**. Inland water fishing, shellfish industry and fishfarming, hunting and river fishing.
- 12?. Local fairs.
- **13**<sup>2</sup>. Promotion of economic development of the Self-governing Community within the objectives set by national economic policy.
- 14?. Handicrafts.
- **15**<sup>[2]</sup>. Museums, libraries and music conservatories of interest to the Self-governing Community.
- 16. The Self-governing Community's monuments of interest.
- **17**2. The promotion of culture and research and, where applicable, the teaching of the Selfgoverning Community's language.
- **18**. The promotion and planning of tourism within its territorial area.
- **19**. The promotion of sports and the proper use of leisure.
- 20?. Social assistance.
- **21**. Health and hygiene.
- **22**. The supervision and protection of its buildings and installations. Coordination and other powers relating to local police forces under the terms to be laid down by an organic act.
- **2.** After five years, the Self-governing Communities may, by amendment of their Statutes of Autonomy, progressively enlarge their powers within the framework laid down in section 149.

- 1. The State shall have exclusive competence over the following matters:
  - 12. Regulation of basic conditions guaranteeing the equality of all Spaniards in the exercise of their rights and in the fulfilment of their constitutional duties.
  - **2**. Nationality, immigration, emigration, status of aliens, and right of asylum.
  - 32. International relations.

- 42. Defence and the Armed Forces.
- 52. Administration of Justice.
- **6**. Commercial, criminal and penitentiary legislation; procedural legislation, without prejudice to the necessary specialities in these fields arising from the peculiar features of the substantive law of the Self-governing Communities.
- **7**. Labour legislation, without prejudice to its execution by bodies of the Selfgoverning Communities.
- 82. Civil legislation, without prejudice to the preservation, modification and development by the Self-governing Communities of their civil law, foral or special, whenever these exist, and traditional charts. In any event rules for the application and effecti
- **9**. Legislation on copyright and industrial property.
- **10**. Customs and tariff regulations; foreign trade.
- **11**. Monetary system: foreign currency, exchange and convertibility; bases for the regulations concerning credit, banking and insurance.
- **12**. Legislation on weights and measures and determination of the official time.
- **13**. Basic rules and coordination of general economic planning.
- 142. General financial affairs and State Debt.
- 152. Promotion and general coordination of scientific and technical research.
- **16**2. External health measures; basic conditions and general coordination of health matters; legislation on pharmaceutical products.
- **17**. Basic legislation and financial system of Social Security, without prejudice to implementation of its services by the Self-governing Communities.
- **18**. Basic rules of the legal system of Public Administrations and the status of their officials which shall, in any case, guarantee that all persons under said administrations will receive equal treatment; the common administrative procedure, without prejudic
- **19**. Sea fishing, without prejudice to the powers which, in regulations governing this sector, may be vested to the Self-governing Communities.

- **20**2. Merchant navy and registering of ships; lighting of coasts and signals at sea; general interest ports; general-interest airports; control of the air space, air traffic and transport; meteorological services and aircraft registration.
- **212.** Railways and land transport crossing through the territory of more than one Selfgoverning Community; general system of communications; motor vehicle traffic; Post Office services and telecommunications; air and underwater cables and radio communications.
- **22**. Legislation, regulation and concession of hydraulic resources and development where the water-streams flow through more than one Self-governing Community, and authorization for hydro-electrical power plants whenever their operation affects other Communiti
- **23**. Basic legislation on environmental protection, without prejudice to powers of the Self-governing Communities to take additional protective measures; basic legislation on woodlands, forestry and cattle trails.
- **24**. Public works of general benefit or whose execution affects more than one Selfgoverning Community.
- **25**. Basic regulation of mining and energy.
- 26. Manufacturing, sale, possession and use of arms and explosives.
- **27**. Basic rules relating to organization of the press, radio and television and, in general, all mass-communications media without prejudice to powers vested in the Self- governing Communities for their development and implementation.
- **28**. Protection of Spain's cultural and artistic heritage and national monuments against exportation and spoliation; museums, libraries, and archives belonging to the State, without prejudice to their management by the Self-governing Communities.
- **29**. Public safety, without prejudice to the possibility of creation of police forces by the Self-governing Communities, in the manner to be provided for in their respective Statutes of Autonomy and within the framework to be laid down by an organic act.
- **30**. Regulation of the requirements for obtention, issue and standardization of academic degrees and professional qualifications and basic rules for implementation of section 27 of the Constitution, in order to guarantee the fulfilment of the duties of public
- **31**. Statistics for State purposes.
- **32**. Authorization of popular consultations through the holding of referendums.

Protection of environment

Telecommunications

Radio Television

• Referenda

- 2. Without prejudice to the competences that may be assumed by the Self-governing Communities, the State shall consider the promotion of culture a duty and an essential function and shall facilitate cultural communication among the Self-governing Communities
- **3.** Matters not expressly assigned to the State by this Constitution may fall under the jurisdiction of the Self-governing Communities by virtue of their Statutes of Autonomy. Jurisdiction on matters not claimed by Statutes of Autonomy shall fall with the Sta

- **1.** The Cortes Generales, in matters of State jurisdiction, may confer upon all or any of the Self-governing Communities the power to pass legislation for themselves within the framework of the principles, bases and guidelines laid down by a State act. Withou
- 2. The State may transfer or delegate to the Self-governing Communities, through an organic act, some of its powers which by their very nature can be transferred or delegated. The law shall, in each case, provide for the appropriate transfer of financial mea
- **3.** The State may enact laws laying down the necessary principles for harmonizing the rulemaking provisions of the Self-governing Communities, even in the case of matters over which jurisdiction has been vested to the latter, where this is necessary in the ge

# Section 151

- 1. It shall not be necessary to wait for the five-year period referred to in section 148, subsection 2, to elapse when the initiative for the autonomy process is agreed upon within the time limit specified in section 143, subsection 2, not only by the corres
- **2.** In the case referred to in the foregoing paragraph, procedure for drafting the Statute of Autonomy shall be as follows:
  - **1°.** The Government shall convene all Members of Congress and Senators elected in the constituencies of the territory seeking self-government, in order that they may set themselves up as an Assembly for the sole purpose of drawing up a Statute of Autonomy, to
  - 2°. Once the draft Statute has been passed by the Parliamentarians' Assembly, it is to be sent to the Constitutional Committee of the Congress which shall examine it within two months with the cooperation and assistance of a delegation from the Assembly which
  - **3°.** If such agreement is reached, the resulting text shall be submitted in a referendum to the electorate in the provinces within the territory to be covered by the proposed Statute.
  - **4°.** If the draft Statute is approved in each province by the majority of validly cast votes, it shall be referred to the Cortes Generales. Each House, in plenary sitting, shall decide upon the text by means of a vote of ratification. Once the Statute been pas

National vs subnational laws

National vs subnational laws

- **5°.** If the agreement referred to in paragraph ii) of this subsection is not reached, the legislative process for the draft Statute in the Cortes Generales shall be the same as that for a bill. The text passed by the latter shall be submitted to a referendum o
- **3.** In the cases described in paragraphs iv) and v) of the foregoing subsection, failure by one or several of the provinces to ratify the draft Statute shall not prevent constitution of the remaining provinces into a Self-governing Community in the manner to

Claim of universal suffrage

1. In the case of Statutes passed by means of the procedure referred to in the foregoing section, the institutional self-government organization shall be based on a Legislative Assembly elected by universal suffrage under a system of proportional representat

A High Court of Justice, without prejudice to the jurisdiction of the Supreme Court, shall be the head of Judicial Power in the territory of the Self-governing Community. The Statutes of Autonomy may make provision for the circumstances and the manner in

Without prejudice to the provisions of section 123, successive proceedings, if any, shall be held before judicial bodies located in the same territory of the Self-governing Community in which the Court having jurisdiction in the first instance is located.

- **2.** Once the Statutes have received the Royal Assent and been promulgated, they may be amended only by the procedure provided for therein and a referendum of registered electors in the Self-governing Community.
- **3.** By grouping bordering municipalities together, the Statutes may set up their own territorial constituencies which shall enjoy full legal personality.

## Section 153

Control over the bodies of the Self-governing Communities shall be exercised by:

- **a.** The Constitutional Court, in matters pertaining to the constitutionality of their regulatory provisions having the force of law.
- **b.** The Government, after the handing down by the Council of State of its opinion, regarding the exercise of delegated functions referred to in section 150, subsection 2.
- **c.** Jurisdictional bodies of administrative litigation with regard to autonomic administration and its regulations.
- d. The Auditing Court, with regard to financial and budgetary matters.

## Section 154

A delegate appointed by the Government shall be responsible for the State administration in the territory of each Self-governing Community and shall coordinate it, when necessary, with the Community's own administration.

- 1. If a Self-governing Community does not fulfil the obligations imposed upon it by the Constitution or other laws, or acts in a way that is seriously prejudicial to the general interest of Spain, the Government, after having lodged a complaint with the Pres
- **2.** With a view to implementing the measures provided for in the foregoing paragraph, the Government may issue instructions to all the authorities of the Self-governing Communities.

## Section 156

Reference to fraternity/solidarity

- **1.** The Self-governing Communities shall enjoy financial autonomy for the development and exercise of their powers, in conformity with the principles of coordination with the State Treasury and solidarity among all Spaniards.
- 2. The Self-governing Communities may act as delegates or agents of the State for the collection, management and assessment of the latter's tax resources, in conformity with the law and their Statutes.

## Section 157

- 1. The resources of the Self-governing Communities shall consist of:
  - **a.** Taxes wholly or partially made over to them by the State; surcharges on State taxes and other shares in State revenue.
  - b. Their own taxes, rates and special levies.
  - **c.** Transfers from an inter-territorial compensation fund and other allocations to be charged to the State Budget.
  - d. Revenues accruing from their property and private law income.
  - e. Interest from loan operations.
- **2.** The Self-governing Communities may under no circumstances introduce measures to raise taxes on property located outside their territory or likely to hinder the free movement of goods or services.
- **3.** Exercise of the financial powers set out in subsection 1 above, rules for settling the conflicts which may arise, and possible forms of financial cooperation between the Selfgoverning Communities and the State may be laid down by an organic act.

## Section 158

- Provisions for wealth redistribution
- 1. An allocation may be made in the State Budget to the Self-governing Communities in proportion to the amount of State services and activities for which they have assumed responsibility and to guarantee a minimum level of basic public services throughout Sp
- **2.** With the aim of redressing interterritorial economic imbalances and implementing the principle of solidarity, a compensation fund shall be set up for investment expenditure, the resources of which shall be distributed by the Cortes Generales among the Sel

• Establishment of constitutional court	Part IX: The Constitutional Court
	Section 159
• Constitutional court selection	1. The Constitutional Court shall consist of twelve members appointed by the King. Of these, four shall be nominated by the Congress by a majority of three-fifths of its members, four shall be nominated by the Senate with the same majority, two shall be nomi
• Eligibility for const court judges	2. Members of the Constitutional Court shall be appointed among magistrates and prosecutors, university professors, public officials and lawyers, all of whom must have a recognized standing with at least fifteen years' practice in their profession.
Constitutional court term length	<b>3.</b> Members of the Constitutional Court shall be appointed for a period of nine years and shall be renewed by thirds every three years.
	<b>4.</b> Membership of the Constitutional Court is incompatible with any position of a representative nature, any political or administrative office, a management position in a political party or a trade union as well as any employment in their service, active ser
	Incompatibilities for members of the Judicial Power shall also apply to members of the Constitutional Court.
Judicial independence	5. Members of the Constitutional Court shall be independent and enjoy fixity of tenure during their term of office.
	Section 160
	The President of the Constitutional Court shall be appointed by the King among its members, on the proposal of the full Court itself, for a term of three years.
Constitutional court powers	Section 161
Constitutional interpretation	<b>1.</b> The Constitutional Court has jurisdiction over the whole Spanish territory and is entitled to hear:
<ul> <li>Constitutionality of legislation</li> </ul>	a. against the alleged unconstitutionality of acts and statutes having the force of an act. A declaration of unconstitutionality of a legal provision having the force of an act and that has already been applied by the Courts, shall also affect the case-law d
• Right to amparo	<b>b.</b> Individual appeals for protection (recursos de amparo) against violation of the rights and freedoms contained in section 53(2) of the Constitution, in the circumstances and manner to be laid down by law.

- **c.** Conflicts of jurisdiction between the State and the Self-governing Communities or between the Self-governing Communities themselves.
- d. Other matters assigned to it by the Constitution or by organic acts.
- 2. The Government may appeal to the Constitutional Court against provisions and resolutions adopted by the bodies of the Self-governing Communities, which shall bring about the suspension of the contested provisions or resolutions, but the Court must either

1. The following are entitled to:

Constitutionality of legislation

- Right to amparo
- Constitutionality of legislation

Publication of deliberations
 Constitutionality of legislation

• Constitutionality of legislation

Constitution amendment procedure

**a.** Lodge an appeal of unconstitutionality: the President of the Government, the Defender of the People, fifty Members of Congress, fifty Senators, the Executive body of a Self-governing Community and, where applicable, its Assembly.

- **b.** Lodge an individual appeal for protection (recurso de amparo): any individual or body corporate with a legitimate interest, as well as the Defender of the People and the Public Prosecutor's Office.
- 2. In all other cases, the organic act shall determine which persons and bodies shall have right of appeal to the Court.

#### Section 163

If a judicial body considers, when hearing a case, that a regulation having the force of an act which is applicable thereto and upon the validity of which the judgment depends, might be contrary to the Constitution, it may bring the matter before the Cons

## Section 164

- 1. The judgments of the Constitutional Court shall be published in the Official State Gazette (Boletín Oficial del Estado), with the dissenting opinions, if any. They have the force of res judicata from the day following their publication, and no appeal may
- **2.** Unless the judgment rules otherwise, the part of the act not affected by unconstitutionality shall remain in force.

## Section 165

An organic act shall make provision for the functioning of the Constitutional Court, the status of its members, the procedure to be followed before it, and the conditions governing actions brought before it.

#### **PART X: Constitutional Amendment**

## Section 166

The right to propose a constitutional amendment shall be exercised under the provisions of section 87, subsections 1 and 2.

## Section 167

1. Bills on constitutional amendments must be approved by a majority of threefifths of members of each House. If there is no agreement between the Houses, an effort to reach it shall be made by setting up a Joint Committee of an equal number of Members of

- 2. If approval is not obtained by means of the procedure outlined in the foregoing subsection, and provided that the text has been passed by the overall majority of the members of the Senate, the Congress may pass the amendment by a two-thirds vote in favour
- **3.** Once the amendment has been passed by the Cortes Generales, it shall be submitted to ratification by referendum, if so requested by one tenth of the members of either House within fifteen days after its passage.

- 1. If a total revision of the Constitution is proposed, or a partial revision thereof, affecting the Introductory Part, Chapter II, Division 1 of Part I, or Part II, the principle of the proposed reform shall be approved by a two-thirds majority of the membe
- **2.** The Houses elected thereupon must ratify the decision and proceed to examine the new constitutional text, which must be passed by a two-thirds majority of the members of each House.
- **3.** Once the amendment has been passed by the Cortes Generales, it shall be submitted to ratification by referendum.

## Section 169

The process of constitutional amendment may not be initiated in time of war or under any of the states contemplated in section 116.

# ADDITIONAL PROVISIONS

#### One

The Constitution protects and respects the historic rights of the territories with traditional charts (fueros). The general updating of historic rights shall be carried out, where appropriate, within the framework of the Constitution and of the Statutes o

#### Two

The provision of section 12 of this Constitution regarding the coming of age, shall not be prejudicial to cases in which traditional charts are applicable within the sphere of private law.

# Three

Any change in the financial and tax system of the Canary Islands shall require a previous report from the Self-governing Community or, as the case may be, from the provisional selfgovernment body.

## Four

In Self-governing Communities where more than one Court of Appeal (Audiencia Territorial) holds jurisdiction, the Statutes of Autonomy may maintain the existing Courts and share out jurisdiction among them, provided this is done in accordance with the pro

Emergency provisions

## **TRANSITIONAL PROVISIONS**

#### One

In territories with a provisional self-government regime, their higher corporate bodies may, by means of a resolution adopted by the overall majority of their members, assume for themselves the initiative for autonomy which section 143, subsection 2, conf

#### Two

The territories which in the past have, by plebiscite, approved draft Statutes of Autonomy and which at the time of the promulgation of this Constitution, have provisional self-government regimes, may proceed immediately in the manner contemplated in sect

## Three

The right to initiate the process towards self-government conferred on local authorities or their members, provided in section 143, subsection 2, shall be postponed for all purposes until the first local elections have taken place, once the Constitution h

#### Four

- 1. In the case of Navarra, and for the purpose of its integration into the General Basque Council or into the autonomous Basque institutions which may replace it, the procedure contemplated by section 143 of this Constitution shall not apply. The initiative
- 2. If the initiative does not succeed, it may only be repeated during a further term of office of the competent Foral body and, in any case, after the minimum period laid down in section 143 has elapsed.

## Five

The cities of Ceuta and Melilla may set themselves up as Self-governing Communities if their respective City Councils so decide in a resolution adopted by the overall majority of their members and if the Cortes Generales so authorize them by an organic ac

#### Six

Where several draft Statutes are referred to the Constitutional Committee of the Congress, they shall be considered in the order in which they are received. The two month period referred to in section 151 shall be counted from the moment in which the Comm

#### Seven

The provisional self-government bodies shall be considered to be dissolved in the following cases:

- **a.** Once the bodies provided for by the Statutes of Autonomy passed in conformity with the Constitution have been set up.
- **b.** In the event that the initiative for the obtention of autonomy status should not be successful for non-compliance with the requirements of section 143.
- **c.** If the relevant body has not exercised the right recognized in the First Transitional Provision within a period of three years.

#### Eight

- 1. Once the present Constitution has come into force, the Houses that have adopted it shall assume the functions and powers set out therein for the Congress and the Senate respectively. Provided that under no circumstances shall their term of office continue
- **2.** With regard to the provisions of section 99, the promulgation of the Constitution shall be considered as creating the constitutional basis for the subsequent application of those provisions. To this end, there shall be a thirty day period, as from the dat

During this period, the current President of the Government assuming the functions and powers vested by the Constitution for this office, may decide to use the authority conferred by section 115 or, through resignation, leave the way open for application

**3.** In the event of dissolution, in accordance with section 115, and if the provisions contained in sections 68 and 69 have not been enacted, the rules previously in force shall apply to the ensueing elections, except for causes of ineligibility and incompati

#### Nine

Three years after the election of the members of the Constitutional Court of the first tie, lots shall be drawn to choose a group of four members of the same electoral origin who are to resign and be replaced. The two members appointed following proposal

## REPEALS

- Act 1/1977, of January 4, for Political Reform, is hereby repealed, as well as the following, in so far as they were not already repealed by the above-mentioned Act: the Act of the Fundamental Principles of National Movement of May 17, 1958; the Chart of
- **2.** To the extent that it may still retain some validity, the Act of October 25, 1839 shall be definitively repealed in so far as it applies to the provinces of Alava, Guipúzcoa and Vizcaya.

Subject to the same terms, the Act of July 21, 1876 shall be deemed to be definitively repealed.

**3.** Likewise, any provisions contrary to those contained in the Constitution are hereby repealed.

## **FINAL PROVISION**

This Constitution shall come into force on the day of publication of its official text in the Official State Gazette (Boletín Oficial del Estado). It shall also be published in the other languages of Spain.

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